

[PUBLISH]

IN THE UNITED STATES COURT OF APPEALS

FOR THE ELEVENTH CIRCUIT

No. 08-16654

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D. C. Docket No. 07-00248-CR-W-N

UNITED STATES OF AMERICA,

Plaintiff-Appellee,

versus

WILLIE GENE DAVIS,

Defendant-Appellant.

Appeal from the United States District Court
for the Middle District of Alabama

(March 11, 2010)

Before TJOFLAT, BARKETT and KRAVITCH, Circuit Judges.

KRAVITCH, Circuit Judge:

Police arrested Willie Gene Davis after a traffic stop and searched the car in which he was riding as permitted by our decision in *United States v. Gonzalez*, 71 F.3d 819, 825 (11th Cir. 1996). On evidence obtained from that search, Davis was convicted for the unlawful possession of a firearm. During the pendency of his appeal to this court, the Supreme Court overturned *Gonzalez* in *Arizona v. Gant*, 129 S. Ct. 1710 (2009). We now decide whether the Fourth Amendment’s exclusionary rule requires the suppression of evidence obtained from the search.

I

During a routine traffic stop in 2007, Sergeant Curtis Miller asked Willie Davis, the vehicle’s only passenger, for his name. After a pause, Davis identified himself as “Ernest Harris.” Miller could smell alcohol on Davis’s breath, and he noticed Davis fidgeting with his jacket pockets. When the driver of the vehicle failed her field sobriety tests, Miller asked Davis to step out of the car.

As Davis exited the vehicle, he started to take off his jacket. Miller told him to leave it on, but Davis removed the jacket anyway and left it behind on the seat. Miller checked Davis for weapons and took him to the rear of the vehicle, where he asked a crowd of bystanders whether Davis’s name was really Ernest Harris.

The bystanders gave Davis's true name, which Miller verified with the police dispatcher, using Davis's birth date.

Miller arrested Davis for giving a false name and placed him, handcuffed, in the back of his patrol car. The driver of the vehicle was also arrested, handcuffed, and placed in a separate patrol car. Once the vehicle's occupants had been secured, Miller searched it and found a revolver in one of Davis's jacket pockets.

After his indictment for possessing a firearm in violation of 18 U.S.C. § 922(g)(1), Davis filed a motion to suppress the gun. He conceded that our precedent required the court to deny his motion, but he moved to preserve the issue for appeal in light of the Supreme Court's grant of certiorari in *Arizona v. Gant*, 128 S. Ct. 1443 (2008). The district court denied his motion on the ground that Sergeant Miller had found the gun during a valid search incident to arrest.¹ Following a jury trial, Davis was convicted and sentenced to 220 months in prison.

II

In *New York v. Belton*, 453 U.S. 454, 460 (1981), the Supreme Court held “that when a policeman has made a lawful custodial arrest of the occupant of an

¹ The district court also concluded that police would inevitably have discovered the gun during an inventory search. Given our holding with respect to the exclusionary rule's good-faith exception, we find it unnecessary to address the inventory-search issue.

automobile, he may, as a contemporaneous incident of that arrest, search the passenger compartment of that automobile.” In so holding, the Court purported to apply the limiting rationale of its decision in *Chimel v. California*, 395 U.S. 752 (1969), which had “established that a search incident to an arrest may not stray beyond the area within the immediate control of the arrestee.” *Belton*, 453 U.S. at 460. In its attempt to craft a “workable rule,” however, the Court assumed “that articles inside the relatively narrow compass of the passenger compartment of an automobile are in fact generally, even if not inevitably, within ‘the area into which an arrestee might reach in order to grab a weapon or evidentiary [item].’” *Id.* (alteration in original) (quoting *Chimel*, 395 U.S. at 763).

We, like most other courts, had read *Belton* to mean that police could search a vehicle incident to a recent occupant’s arrest regardless of the occupant’s actual control over the passenger compartment. *See, e.g., Gonzalez*, 71 F.3d at 825. As the Supreme Court later explained, its opinion in *Belton* was “widely understood to allow a vehicle search incident to the arrest of a recent occupant even if there [was] no possibility the arrestee could gain access to the vehicle at the time of the search.” *Gant*, 129 S. Ct. at 1718.

In *Arizona v. Gant*, the Court rejected that prevailing reading of *Belton*: “We now know that articles inside the passenger compartment are rarely within

the area into which an arrestee might reach, and blind adherence to *Belton*'s faulty assumption would authorize myriad unconstitutional searches.” 129 S. Ct. at 1723 (quotation marks and citation omitted). The Court replaced our interpretation of *Belton* with the following rule: “Police may search a vehicle incident to a recent occupant’s arrest only if the arrestee is within reaching distance of the passenger compartment at the time of the search or it is reasonable to believe the vehicle contains evidence of the offense of arrest.” *Id.*

Davis now relies on *Gant* to argue that the search after his arrest violated the Fourth Amendment and, therefore, that the gun recovered from his jacket should have been suppressed. The government responds that we should not retroactively apply the exclusionary rule to searches conducted in good-faith reliance on our precedent.

The retroactivity of a constitutional decision and the scope of the good-faith exception to the exclusionary rule are questions of law that we review *de novo*. *Glock v. Singletary*, 65 F.3d 878, 882 (11th Cir. 1995); *United States v. Martin*, 297 F.3d 1308, 1312 (11th Cir. 2002).

III

Although the Supreme Court’s retroactivity doctrine has a complicated history, *see United States v. Johnson*, 457 U.S. 537, 542–48 (1982), it is now

settled that “a decision of [the Supreme] Court construing the Fourth Amendment is to be applied retroactively to all convictions that were not yet final at the time the decision was rendered,” *id.* at 562, “with no exception for cases in which the new rule constitutes a ‘clear break’ with the past,” *Griffith v. Kentucky*, 479 U.S. 314, 328 (1987).² *Accord Glazner v. Glazner*, 347 F.3d 1212, 1217 (11th Cir. 2003) (“[F]or newly announced rules governing criminal prosecutions, the Supreme Court has completely rejected both pure prospectivity, which occurs where a court gives a newly announced rule no retroactive effect, and modified prospectivity, which occurs where a court applies a newly announced rule retroactively on a case by case basis.”). Because Davis’s case was pending on direct appeal when *Gant* was decided, the rule announced in that decision applies to his case.

There can be no serious dispute that the search here violated Davis’s Fourth Amendment rights as defined in *Gant*. First, both he and the car’s driver had been handcuffed and secured in separate police cruisers before Sergeant Miller performed the search. Second, Davis was arrested for “an offense for which police could not expect to find evidence in the passenger compartment,” *Gant*, 129 S. Ct.

² “Final” in this context refers to any “case in which a judgment of conviction has been rendered, the availability of appeal exhausted, and the time for a petition for certiorari elapsed or a petition for certiorari finally denied.” *Griffith*, 479 U.S. at 321 n.6.

at 1719, because Miller had already verified Davis's identity when he arrested him for giving a false name. *Gant* makes clear that neither evidentiary nor officer-safety concerns justify a vehicle search under these circumstances.

Our conclusion that the search violated Davis's constitutional rights does not, however, dictate the outcome of this case. "Whether the exclusionary sanction is appropriately imposed in a particular case . . . is 'an issue separate from the question whether the Fourth Amendment rights of the party seeking to invoke the rule were violated by police conduct.'" *United States v. Leon*, 468 U.S. 897, 906 (1984) (quoting *Illinois v. Gates*, 462 U.S. 213, 233 (1983)). Consequently, we must still decide whether the fruits of the illegal search should be suppressed.

We are not the first court of appeals to consider this question, but the other circuits have split on the issue. In the aftermath of *Gant*, the Ninth and Tenth Circuits have reached opposite conclusions as to the exclusionary rule's application in cases like this one. Compare *United States v. Gonzalez*, 578 F.3d 1130 (9th Cir. 2009) (applying the exclusionary rule to a pre-*Gant* search), with *United States v. McCane*, 573 F.3d 1037 (10th Cir. 2009) (relying on the rule's good-faith exception and refusing to require the suppression of evidence), *cert. denied*, No. 09-402 (Mar. 1, 2010). Similarly, before *Gant*, the Fifth Circuit refused to apply the exclusionary rule when police had relied in good faith on

prior circuit precedent, *United States v. Jackson*, 825 F.2d 853, 866 (5th Cir. 1987) (*en banc*), but the Seventh Circuit expressed skepticism about applying the rule’s good-faith exception when police had relied solely on caselaw in conducting a search, *United States v. 15324 County Highway E.*, 332 F.3d 1070, 1076 (7th Cir. 2003).³ We now enter the fray and hold that the exclusionary rule does not apply when the police conduct a search in objectively reasonable reliance on our well-settled precedent, even if that precedent is subsequently overturned.

A. Retroactivity and the Exclusionary Rule

In *United States v. Gonzalez*, 578 F.3d 1130, the Ninth Circuit reversed the denial of a motion to suppress evidence obtained in violation of *Gant*, even though the search at issue had occurred before *Gant* was decided. The basis for the court’s decision was that retroactivity doctrine required not only the application of *Gant*’s new substantive rule, but also the application of the same remedy.⁴

³ See also *United States v. Brunette*, 256 F.3d 14, 19–20 (1st Cir. 2001) (applying the good-faith exception to approve police reliance on a defective warrant that was issued when intercircuit caselaw governing the sufficiency of the warrant application was “unclear”).

⁴ Justice Alito’s dissent in *Gant* appears to make a similar assumption. See 129 S. Ct at 1726 (Alito, J., dissenting) (“The Court’s decision will cause the suppression of evidence gathered in many searches carried out in good-faith reliance on well-settled case law . . .”). But this assumption conflicts with the Court’s statement that “the doctrine of qualified immunity will shield officers from liability for searches conducted in reasonable reliance” on a broad reading of *Belton*. *Id.* at 1722 n.11 (Stevens, J.) (*obiter dictum*). Because the Court has explained that qualified-immunity doctrine employs “the same standard of objective reasonableness” that defines the contours of the good-faith exception to the exclusionary rule, *Groh v. Ramirez*, 540 U.S. 551, 565 n.8 (2004) (quoting *Malley v. Briggs*, 475 U.S. 335, 344 (1986)), the majority’s

Because the defendant in *Gant* had benefitted from the exclusionary rule, the court explained, ““basic norms of constitutional adjudication”” required the suppression of evidence in all non-final cases involving similarly situated defendants. *Id.* at 1132 (quoting *Griffith*, 479 U.S. at 322–23).

We do not find this reasoning persuasive. The Ninth Circuit’s decision turned, in large part, on its assumption that the Supreme Court’s affirmance in *Gant* endorsed the manner in which the state court had applied the exclusionary rule below. *See Gonzalez*, 578 F.3d at 1132–33. But the Court’s order granting Arizona’s petition for a writ of certiorari in *Gant* explicitly limited the scope of review to the constitutionality of the search. 128 S. Ct. 1443. The Court’s holdings are confined to the questions on which it grants certiorari, Sup. Ct. R. 14.1(a); *Yee v. City of Escondido*, 503 U.S. 519, 535–36 (1992), and in *Gant* neither the order granting certiorari nor the Court’s subsequent opinion discusses the exclusionary rule at all.⁵ In other words, the Court did not express approval of the exclusionary rule’s application below merely by affirming the state court’s

statement fully supports our extension of the good-faith exception to cases involving reliance on well-settled precedent.

⁵ In addition, the briefs and oral-argument transcript in *Gant* reveal that the State never argued for the application of the good-faith exception.

judgment.⁶ Before the Supreme Court, *Gant* concerned the meaning of *Belton*, not the scope of the exclusionary rule.

We also disagree with the Ninth Circuit's contention that by declining to suppress evidence in cases like this we would fail to "fully appl[y]" *Gant*, thereby "violat[ing] 'the integrity of judicial review' by turning the court into . . . a legislative body announcing new rules but not applying them." *Gonzalez*, 578 F.3d at 1132 (quoting *Griffith*, 479 U.S. at 314). Our conclusion that Sergeant Miller's search violated Davis's constitutional rights *does* fully apply *Gant* to the facts of this case. *See United States v. Peoples*, 2009 WL 3586564, at *4 (W.D. Mich. Oct. 29, 2009). We consider constitutional violations and remedies separately in the Fourth Amendment context, *Leon*, 468 U.S. at 906, and the Supreme Court has refused to tie the retroactivity of new Fourth Amendment rules to the suppression of evidence, *see id.* at 912 n.9. As the Tenth Circuit observed in *McCane*, "[t]he issue before us . . . is not whether the Court's ruling in *Gant* applies to this case, it is instead a question of the proper remedy upon application of *Gant* to this case." 573 F.3d at 1045 n.5.

⁶ The language of affirmance in *Gant* reads only: "The Arizona Supreme Court correctly held that this case involved an unreasonable search. Accordingly, the judgment of the State Supreme Court is affirmed." 129 S. Ct. at 1724.

B. *Good Faith and the Exclusionary Rule*

“[T]he exclusionary rule is not an individual right”; it “applies only where it ‘result[s] in appreciable deterrence,’” and “the benefits of deterrence must outweigh the costs.” *Herring v. United States*, 129 S. Ct. 695, 700 (2009) (quoting *Leon*, 468 U.S. at 909) (alteration in original).⁷ Whether to suppress evidence obtained from an unconstitutional search thus “turns on the culpability of the police and the potential of exclusion to deter wrongful police conduct.” *Id.* at 698. Because the exclusionary rule “cannot be expected, and should not be applied, to deter objectively reasonable law enforcement activity,” the Supreme Court has established an exception to the rule’s application for cases in which the officers who conducted an illegal search “acted in the objectively reasonable belief that their conduct did not violate the Fourth Amendment.” *Leon*, 468 U.S. at 919.

The Court has gradually expanded this good-faith exception to accommodate objectively reasonable police reliance on: subsequently invalidated search warrants, *Leon*, 468 U.S. 897; subsequently invalidated statutes, *Illinois v. Krull*, 480 U.S. 340 (1987); inaccurate court records, *Arizona v. Evans*, 514 U.S. 1 (1995); and negligently maintained police records, *Herring*, 129 S. Ct. 695. In

⁷ “The principal cost of applying the rule is, of course, letting guilty and possibly dangerous defendants go free—something that ‘offends basic concepts of the criminal justice system.’” *Herring*, 129 S. Ct. at 701 (quoting *Leon*, 468 U.S. at 908).

each of its decisions expanding the exception, the Court has concluded that the unlawful police conduct at issue was neither “sufficiently deliberate that exclusion [could] meaningfully deter it” nor “sufficiently culpable that such deterrence [would be] worth the price paid by the justice system.” *Herring*, 129 S. Ct. at 702.

In this case, Sergeant Miller did not deliberately violate Davis’s constitutional rights. Nor can he be held responsible for the unlawfulness of the search he conducted. At the time of the search, we adhered to the broad reading of *Belton* that the Supreme Court later disavowed in *Gant*, and a search performed in accordance with our erroneous interpretation of Fourth Amendment law is not culpable police conduct. Law enforcement officers in this circuit are entitled to rely on our decisions, and “[p]enalizing the officer for the [court’s] error, rather than his own, cannot logically contribute to the deterrence of Fourth Amendment violations,” *Leon*, 468 U.S. at 921. As the Tenth Circuit explained, the general “purpose of the exclusionary rule is to deter misconduct by law enforcement officers, not other entities,” and there would be little “significant deterrent effect in excluding evidence based upon the mistakes of those uninvolved in or attenuated from law enforcement.” *McCane*, 573 F.3d at 1044.

Because the exclusionary rule is justified solely by its potential to deter police misconduct, suppressing evidence obtained from an unlawful search is

inappropriate when the offending officer reasonably relied on well-settled precedent.⁸ This conclusion is consistent with the Supreme Court’s reasoning in *Leon*, in which it declined to require the suppression of evidence obtained in reliance on a facially sufficient warrant issued by a neutral magistrate judge:

First, the exclusionary rule is designed to deter police misconduct rather than to punish the errors of judges and magistrates. Second, there exists no evidence suggesting that judges and magistrates are inclined to ignore or subvert the Fourth Amendment or that lawlessness among these actors requires application of the extreme sanction of exclusion. Third, and most important, we discern no basis, and are offered none, for believing that exclusion of evidence seized pursuant to a warrant will have a significant deterrent effect on the issuing judge or magistrate.

468 U.S. at 916 (footnote omitted). We see no meaningful distinction between a magistrate judge’s error in applying Supreme Court precedent to a probable-cause determination and our error in applying that same precedent to the question of a warrantless search’s constitutionality. The exclusionary rule must be “restricted to those situations in which its remedial purpose is effectively advanced,” *Krull*, 480 U.S. at 347, and suppressing evidence obtained in reliance on well-settled precedent would be no more effective in deterring police misconduct than would

⁸ We recognize that applying the good-faith exception under these circumstances may weaken criminal defendants’ incentive to urge “new” rules on the courts, but the exclusionary rule is designed to deter misconduct, not to foster the development of Fourth Amendment law. *Cf. Herring*, 129 S. Ct. at 700 n.2 (noting that the Court has rejected a conception of the rule that “would exclude evidence even where deterrence does not justify doing so”).

suppressing evidence obtained pursuant to a judge’s probable-cause determination.

C. Mistakes of Law and the Good-Faith Exception

With this decision, we join the Fifth and Tenth Circuits in refusing to apply the exclusionary rule when the police have reasonably relied on clear and well-settled precedent. *See McCane*, 573 F.3d at 1045 (“[T]his court declines to apply the exclusionary rule when law enforcement officers act in objectively reasonable reliance upon the settled case law of a United States Court of Appeals.”); *Jackson*, 825 F.2d at 866 (“[T]he exclusionary rule should not be applied to searches which relied on Fifth Circuit law prior to the change of that law”). We stress, however, that our precedent on a given point must be unequivocal before we will suspend the exclusionary rule’s operation. We have not forgotten the importance of the “incentive to err on the side of constitutional behavior,” and we do not mean to encourage police to adopt a “let’s-wait-until-it’s-decided approach” to “unsettled” questions of Fourth Amendment law. *Johnson*, 457 U.S. at 561 (quoting *Desist v. United States*, 394 U.S. 244, 277 (1969) (Fortas, J., dissenting)).

The clarity of the *Belton* rule we followed before *Gant* is thus critical to our decision today. Although the Court in *Gant* insisted that *Belton* could have been interpreted in either of two ways, it also acknowledged that *Belton* was premised

on a “faulty assumption” to which the doctrine of *stare decisis* did not require adherence. *Gant*, 129 S. Ct. at 1719, 1723. Indeed, we, like most of the other courts of appeals, treated the broader, permissive reading of *Belton* as well-settled. It is precisely in situations like this, when the permissibility of a search was clear under precedent that has since been overturned, that applying the good-faith exception makes sense. When the police conduct a search in reliance on a bright-line judicial rule, the courts have already effectively determined the search’s constitutionality, and applying the exclusionary rule on the basis of a judicial error cannot deter police misconduct. *Cf. Krull*, 480 U.S. at 360 n.17. (“[T]he question whether the exclusionary rule is applicable in a particular context depends significantly upon the actors who are making the relevant decision that the rule is designed to influence.”).

Our decision here is therefore consistent with our holding in *United States v. Chanthasouvat*, 342 F.3d 1271, 1280 (11th Cir. 2003), that “the good faith exception to the exclusionary rule . . . should not be extended to excuse a vehicular search based on an *officer’s* mistake of law” (emphasis added). The justifications for the good-faith exception do not extend to situations in which police officers have interpreted ambiguous precedent or relied on their own extrapolations from existing caselaw. When the police rely on novel extensions of

our precedent, they engage in the sort of legal analysis better reserved to judicial officers, whose “detached scrutiny . . . is a more reliable safeguard against improper searches than the hurried judgment of a law enforcement officer engaged in the often competitive enterprise of ferreting out crime,” *United States v. Chadwick*, 433 U.S. 1, 9 (1977) (quotation marks and citation omitted), *quoted in Leon*, 468 U.S. at 913–14.⁹ When law enforcement officers rely on precedent to resolve legal questions as to which “[r]easonable minds . . . may differ,” *Leon*, 468 U.S. at 914, the exclusionary rule is well-tailored to hold them accountable for their mistakes.¹⁰

Although an officer’s mistake of law cannot provide objectively reasonable grounds for a search, *Chanthasouxat*, 342 F.3d at 1279, the mistake of law here was not attributable to the police. On the contrary, the governing law in this circuit unambiguously allowed Sergeant Miller to search the car. Relying on a court of appeals’ well-settled and unequivocal precedent is analogous to relying on a statute, *cf. Krull*, 480 U.S. 340, or a facially sufficient warrant, *cf. Leon*, 468 U.S. 897—not to personally misinterpreting the law.

⁹ Unlike police officers, “[j]udges and magistrates are not adjuncts to the law enforcement team.” *Leon*, 468 U.S. at 917.

¹⁰ Because reasonable minds often differ when considering merely persuasive precedents, our extension of the good-faith exception is necessarily limited to situations in which the published decisions of this court clearly dictated the constitutionality of a search.

In this case, Sergeant Miller performed a search that our contemporaneous interpretation of *Belton* clearly permitted. Had the Supreme Court not subsequently rejected that interpretation in *Gant*, we undoubtedly would have upheld the search as constitutional. Because the search was objectively reasonable under our then-binding precedent, suppressing the gun found in Davis's jacket would serve no deterrent purpose. In accordance with our holding that the good-faith exception allows the use of evidence obtained in reasonable reliance on well-settled precedent, we refuse to apply the exclusionary rule here. Davis's conviction is

AFFIRMED.